## **Corporate Policy and Strategy Committee**

## 10am, Tuesday, 22 January 2013

# Non-Domestic Rates – Discretionary Rating Relief

Item number 7.3

Report number

Wards All

#### Links

**Coalition pledges** 

Council outcomes CO25; CO26

Single Outcome Agreement SO1

#### **Alastair D Maclean**

Director of Corporate Governance

Cliff Dryburgh, Benefits Manager

E-mail: cliff.dryburgh@edinburgh.gov.uk | Tel: 0131 469 5001



## **Executive summary**

# Non-Domestic Rates – Discretionary Rating Relief

### **Summary**

All awards of Discretionary Rating Relief (DRR) under the Council's existing policy end on 31 March 2013. The purpose of this report is to review the Council's policy in relation to DRR and approve a policy effective from 1 April 2013.

#### Recommendations

The Committee is requested to review the existing DRR policy and

- i. Agree a revised policy to apply from 1 April 2013, amended as stated at 2.3.3;
- ii. That new applications from Citizens Advice Edinburgh and the ICE store be granted relief for 2012/13 and an additional five year period commencing 1 April 2013; and
- iii. That organisations which have been granted relief outwith the scope of the existing policy as detailed in Appendix 1 are granted relief for a further period of five years from 1 April 2013.

#### Measures of success

That, as stated at 2.2.1 no operational problems have been experienced with the existing policy and the arrangements for considering applications which are outwith the standard policy have worked well i.e. the Council is able to consider the circumstances of each case.

## **Financial impact**

The cost of awarding DRR is split, 75% is borne by the Rating Pool and 25% by the Council and its Council Tax payers. The cost to the Council currently amounts to £126,728.26 per annum as detailed in Appendix 1.

The cost to the Council of the proposed policy change at 2.3.3 cannot be estimated. A number of the organisations listed at Appendix 1 are social enterprises and it cannot be estimated how many more will apply in the future.

The cost to the Council of granting relief to the organisations detailed in 2.4 can be summarised as follows:-

| Organisation              | Cost to the Council of Granting Relief |         |
|---------------------------|----------------------------------------|---------|
|                           | 2012/13                                | Ongoing |
| Citizens Advice Edinburgh | 2,285                                  | 2,285   |
| ICE Store                 | 1,742                                  | 3,195   |
| TOTAL                     | £4,027                                 | £5,480  |

## **Equalities impact**

No full ERIA is required.

## **Sustainability impact**

There is no sustainability impact from this report.

## **Consultation and engagement**

Customer Survey 2012 - A customer survey of recent users of the Non-Domestic Rates service was undertaken in 2012. Results of this survey have been analysed and presented to the relevant management meeting and an improvement plan has been agreed.

## **Background reading / external references**

Appendix 1 - Organisations currently receiving DRR on an individual basis outwith the scope of the Council policy.

## Report

# Non-Domestic Rates – Discretionary Rating Relief

### 1. Background

- 1.1 The power to grant DRR is governed by the provisions of the Local Government (Financial Provisions etc) (Scotland) Act 1962.
- 1.2 Under the terms of the 1962 Act a rating authority may grant DRR in respect of:
  - a) any lands and heritages which are occupied by, or by trustees for, a charity and are wholly or mainly used for charitable purpose (whether of that charity or of that and other charities);
  - any lands and heritages occupied for the purposes of one or more institutions or other organisations (whether corporate or unincorporated) which are not established or conducted for profit and whose main objects are charitable or are otherwise philanthropic or religious or concerned with education, social welfare, science, literature or the fine arts;
  - c) any lands and heritages occupied for the purpose of a club, society or other organisation not established or conducted for profit, and which are wholly or mainly used for the purposes of recreation.

## 2. Main report

- 2.1 The Council's current policy is as follows:-
  - 2.1.1 An additional 20% DRR is granted to organisations already in respect of mandatory relief where they:-
    - are mainly concerned with working with youths (defined as under 19 years of age);
    - provide community facilities i.e. village halls and community centres.

Mandatory relief is granted to charities where they occupy premises and use them wholly or mainly for charitable purposes.

- 2.1.2 50% DRR is granted to recreation clubs which do not have a licence to sell alcohol.
- 2.1.3 100% DRR is granted to all clubs who meet the definition of "Sports Clubs" as set out by the Scottish Sports Association and who operate an equal opportunities policy.
  - This relief is granted subject to full compensation for such relief being contained within the Rating Pool arrangements.
- 2.1.4 80% DRR is granted in respect of properties used for recreational purposes and occupied by clubs / societies which are charitable bodies and not established / conducted for profit.
- 2.1.5 An additional 20% DRR is granted to organisations already in receipt of mandatory relief where they:
  - provide and maintain grounds and buildings used for the purposes of leisure time occupation where facilities are available to members of the public at large.
- 2.1.6 To support organisations which acted, primarily, to provide benefit to Edinburgh residents and taxpayers.
- 2.1.7 During the five year period of the current DRR policy a number of applications have been granted on an individual basis to organisations outwith the standard policy. The applicants are listed at Appendix 1 and approval has been granted on the basis that the organisations concerned provide benefit to Edinburgh residents and taxpayers.
- 2.2 Review of current policy
  - 2.2.1 No operational problems have been experienced with the existing policy and the arrangements for considering individual applications which are outwith the standard policy have worked well. Ratepayers continue to have the right of appeal to the DRR Appeals Committee where they are not satisfied with the outcome of their application for rating relief.
- 2.3 DRR Policy from 1 April 2013
  - 2.3.1 Legislation permits relief to be granted for:
    - a) the year in which, or the year next following that in which, the determination is made or:
    - b) for a specified term of years not exceeding five or;
    - c) for an indefinite period subject to termination by not less than twelve months notice.

The Council has in the past granted relief for a period not exceeding five years.

- 2.3.2 Given that no operational / strategic / policy issues have been encountered with the current DRR policy it would seem appropriate to consider continuing with the current policy (with proposed wording changes as stated in 2.3.3 below) and awarding recipients of DRR including those detailed in Appendix 1 relief for a further five years from 1 April 2013.
- 2.3.3 The following change to the current policy is proposed:
  - a) at 2.1.1 insert "and social enterprise schemes" after community centres.

#### 2.4 New Applications

2.4.1 Applications have been received from the following organisations:-

#### Citizens Advice Edinburgh

Branch: Dundas Street – 59 Dundas Street

Leith – 12 Bernard Street

Gorgie – 137 Dundee Street

Portobello – 8a & b Bath Street

Pilton – 661 Ferry Road

Citizens Advice Edinburgh is an independent charity and runs 5 advice centres and 15 outreach points in Edinburgh. Trained volunteers provide advice on issues including money advice, benefits, immigration, employment rights, housing, consumer issues, family problems and health services.

As a charitable organisation they currently receive 80% Mandatory Rates Relief and the cost to the Council of granting DRR on the remaining 20% rates liability would be £2,285 per annum.

#### ICE Store

Units 98 & 99, 31-33 St James Centre

The ICE Store is a social enterprise which helps young people find employment and supports independent artists, the vast majority from Edinburgh, by offering a vehicle to sell their work to the public.

Relief has been requested from 20 August 2012 (the date the ICE store opened). As the store is not a charitable organisation they do not receive Mandatory Relief. The cost to the Council of granting DRR at 80% would be £3,195 per annum.

### 3. Recommendations

- 3.1 The Committee is requested to review the existing DRR policy and:
  - 3.1.1 agree a revised policy to apply from 1 April 2013 amended as stated at 2.3.3;
  - 3.1.2 that new applications from Citizens Advice Edinburgh and the ICE store be granted relief for 2012/13 and an additional five year period commencing 1 April 2013; and
  - 3.1.3 that organisations which have been granted relief outwith the scope of the existing policy as detailed in Appendix 1 be granted relief for a further period of five years from 1 April 2013.

### Alastair D Maclean

Director of Corporate Governance

#### Links

| Coalition pledges           |                                                                                                                             |
|-----------------------------|-----------------------------------------------------------------------------------------------------------------------------|
| Council outcomes            | CO25 - The Council has efficient and effective services that deliver on objectives.                                         |
|                             | CO26 - The Council engages with stakeholders and works in partnership to improve services and deliver on agreed objectives. |
| Single Outcome<br>Agreement | <b>SO1</b> - Edinburgh's Economy Delivers increased investment, jobs and opportunities for all.                             |
| Appendices                  | <b>Appendix 1</b> - Organisations granted relief outwith the scope of the existing policy.                                  |

## Appendix 1

| Organisation                                        | Property Address                                    | Council<br>Contribution<br>for 12/13 |
|-----------------------------------------------------|-----------------------------------------------------|--------------------------------------|
| The Albion Trust                                    | 57 Albion Road, Edinburgh                           | £5,570.42                            |
| Edinburgh City Mission                              | 1/4 West Pilton Park, Edinburgh                     | £37.13                               |
| Artlinks                                            | 13A Spittal Street, Edinburgh                       | £200.25                              |
| Artists Collective Gallery                          | 22-28 Cockburn Street, Edinburgh                    | £697.50                              |
| Edinburgh Sculpture Workshop                        | 25 Hawthornvale, Edinburgh                          | £562.50                              |
| Festival City Theatre Trust                         | 13-29 Nicolson Street, Edinburgh                    | £4,763.20                            |
|                                                     | (22) Potterrow, Edinburgh                           | £391.50                              |
|                                                     | 2 Leven Street, Edinburgh                           | £4,763.20                            |
| The Filmhouse Ltd                                   | 88 Lothian Road, Edinburgh                          | £2,880.82                            |
| Printmakers Workshop Ltd                            | 23 Union Street, Edinburgh                          | £400.50                              |
| Queens Hall (Edinburgh) Ltd                         | 85-89 Clerk Street, Edinburgh                       | £1,939.63                            |
|                                                     | 2 South Clerk Street, Edinburgh                     | £254.25                              |
| Stills Ltd                                          | 23 Cockburn Street, Edinburgh                       | £817.53                              |
| Traverse Theatre (Scotland) Ltd                     | 10 Cambridge Street, Edinburgh                      | £2,061.00                            |
| Edinburgh International Festival Society            | The Hub, 348 Castlehill, Edinburgh                  | £4,270.85                            |
|                                                     | Unit 9D, 11 Elizafield, Edinburgh                   | £1,055.69                            |
|                                                     | 2/5 Abbey Lane, Edinburgh                           | £267.75                              |
| Royal Lyceum Theatre Co Ltd                         | 30B Grindlay Street, Edinburgh                      | £1,541.17                            |
|                                                     | 29 Roseburn Street, Edinburgh                       | £1,383.16                            |
|                                                     | 15(01)-17 Grindlay Street, Edinburgh                | £3,242.64                            |
| Lothian Community Transport<br>Services Ltd         | 200 Sir Harry Lauder Road, Portobello, Edinburgh    | £806.08                              |
| Margaret Blackwood Housing<br>Association           | GF10 Craiievar House, 77 Craigmount Brae, Edinburgh | £1,880.09                            |
| Dance Base Ltd                                      | 14 Grassmarket, Edinburgh                           | £3,761.33                            |
| Caledonia Youth                                     | 5-5A Castle Terrace, Edinburgh                      | £742.50                              |
| Dynamic Earth Charitable Trust                      | 110 Holyrood Road, Edinburgh                        | £6,870.00                            |
| The Fruitmarket Gallery                             | 45 Market Street, Edinburgh                         | £1,488.50                            |
| Out of the Blue                                     | 1 Portobello High Street, Edinburgh                 | £96.75                               |
| Keymoves Support for Homeless<br>Women in Edinburgh | 2(1-8D) Cranston Street, Edinburgh                  | £1,023.63                            |
| Edinburgh International Science Festival            | Mitchell House, 5/1 Mitchell Street, Edinburgh      | £335.25                              |
| Royal Zoological Society of Scotland                | Edinburgh Zoo, 134 Corstorphine Road, Edinburgh     | £11,679.00                           |

| Scottish Book Trust                                  | 13/5 High Street, Edinburgh                          | £1,227.44  |
|------------------------------------------------------|------------------------------------------------------|------------|
| Ace It Scotland                                      | Suiite 3 - First Floor, 113(1F1) George Street,      | £391.50    |
| Bongo Club Ltd                                       | (37A) Holyrood Road, Edinburgh                       | £3,645.68  |
| Workshops & Artists Studio Provisions (Scotland) Ltd | 2-3 West Park Place, Edinburgh                       | £1,515.98  |
|                                                      | 78/7A Albion Road, Edinburgh                         | £686.25    |
|                                                      | 1D Patriothall, Edinburgh                            | £2,106.80  |
| The Melting Pot Ltd                                  | 5-15(4F) Rose Street, Edinburgh                      | £4,387.64  |
| Care & Repair Ltd                                    | 4(2f2) Queen Street, Edinburgh                       | £623.25    |
| Edinburgh Community Food Initiative                  | 22 Tennant Street, Edinburgh                         | £319.50    |
| Royal National Lifeboat Institution                  | (D) Hawes Pier, South Queensferry                    | £123.75    |
| The French Institute                                 | 13 Randolph Crescent                                 | £6,237.96  |
| Epilepsy Scotland                                    | 30(GF40) Queensferry Road, Edinburgh                 | £751.50    |
| Ethnic Minorities Law Centre                         | 103 Morrison Street, Edinburgh                       | £184.50    |
| Scottish Arts Club                                   | 24 Rutland Square, Edinburgh                         | £1,377.00  |
| Water of Leith Conservative Trust                    | 24 Lanark Road, Edinburgh                            | £560.25    |
| Dovecot Studios                                      | Gallery - First Floor office, 10/1 Infirmary Street, | £3,233.48  |
|                                                      | Dovecot Studios, 10 Infirmary Street, Edinburgh      | £12,915.60 |
| Children with Cancer & Leukemia<br>Advice & Support  | 7 North Leith Sands, Edinburgh                       | £207.00    |
| The Birth Resource Centre                            | 10 Lower Gilmore Place, Edinburgh                    | £254.25    |
| Arts Complex                                         | 151 London Road, Edinburgh                           | £18,549.00 |
| Edinburgh Clothing Stores                            | 156(gf) Lower Granton Road, Edinburgh                | £279.00    |
| The Castle Project                                   | 2 Craigmillar Castle Road, Edinburgh                 | £204.75    |
| Rathbone                                             | Princes House, 5(3f8) Shandwick place, Edinburgh     | £353.25    |
| Kindred Advocacy                                     | 7 Rutland Court Lane, Edinburgh                      | £288.00    |
| Foster Care Associates (Scotland)                    | 3(2F2) John's Place, Edinburgh                       | £436.50    |

Total £126,728.26